

# City of Lawrence KANSAS

Mike Wildgen, City Manager

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CITY COMMISSION

MAYOR DENNIS "BOOG" HIGHBERGER

> COMMISSIONERS MIKE AMYX SUE HACK DAVID M. SCHAUNER MIKE RUNDLE

October 5, 2005

Mr. Kyle Schneweis Transportation Enhancement Program Manager Bureau of Program Management Kansas Department of Transportation 700 SW Harrison – 2<sup>nd</sup> Floor Tower Topeka, KS 66603-3754

RE: Transportation Enhancement Program

> Historic Preservation Category Ohio Street-Brick Street Renovation

Dear Mr. Schneweis:

It is my pleasure to submit the following application for the Transportation Enhancement Program in the Historic Preservation Category on behalf of the City of Lawrence. The Ohio Street-Brick Street Renovation Project will enhance the scenic environment for both historic and transportation functions. There is significant history tied to the project location which will be enhanced with this project and restoration of the street to its originally constructed condition.

The City of Lawrence is committed to the funding of this project and long term maintenance. We appreciate your consideration of this application and look forward to your approval of this project.

Should you have any questions or need additional information, please contact Charles F. Soules, Director of Public Works, at (785) 832-3124.

Sincerely,

Dennis Highberger Mayor









## Application Form Fiscal Year 2008

PRIMARY CATEGORY: Historic		DATE: 10/5/05	
		Sq. ft. PROJECT acres	
REQUESTOR: <u>City of Lawrence</u> GOVERNMENT AGENCY: <u>City of Lawrence</u>		AREA/LENGTH: 1,400 _miles L.F.	
PROJECT DESCRIPTION:Bri	ck Street Restor	ration	
COST ESTIMATE:	Current 2005 Cost	Charles F. Soules, P.E.  Contact Person	
Construction Cost:	\$ 798,042	Director of Public Works	
Right-of-Way Cost:	\$	Title	
Utility Adjustment Cost:	\$ -0-	6 E. 6th Street Street Address	
Construction Engineering: @10%	\$ 80,000	P.O. Box 708	
2005 TOTAL PROJECT COST:	\$ 878,042	Mailing Address  Lawrence, KS 66044-0708	
Inflation Factor	X 1.116	City and Zip Code	
Inflated 2008 PROJECT COST:	\$ 979,900	Phone # ( 785 ) 832-3124	
% Federal Aid Requested: 80 %  % Local Match* 20 %  * Minimum of 20%		Fax # ( 785 ) 832-3398 email address: csoules@ci.lawrence.ks.us	
		Signature of Contact Person	
Please circle any secondary categories:		Submit by November 7, 2005 to:	
Scenic & Environmental items		Kansas Dept. of Transportation Office of Engineering Support	
<ul> <li>Pedestrian/Bicycle items</li> </ul>		700 SW Harrison Street Topeka, KS 66603-3754	
Historic items		Topena, NO 00003-3/34	

### PROJECT DESCRIPTION

#### PROPOSED PROJECT SCOPE AND COST ESTIMATE

The City of Lawrence, Kansas is a community of 85,000 located off US Highway 70. Kansas Highway 24/40 (6<sup>th</sup> Street) and K-10 (23<sup>rd</sup> Street) bisect the town east/west. Highway 59 (Iowa Street) travels north/south through the city. Lawrence is located about half way between Kansas City and Topeka. The community is rich in history, art, and home of the University of Kansas.

#### PROJECT ELIGIBILITY

The City Commission and the Lawrence/Douglas Planning Commission, as MPO for the City of Lawrence, have both endorsed the submittal of this application. Accompanying this submittal are letters from the Mayor and Planning Commission Chairman, and Resolution No. 6613 declaring the eligibility of the City of Lawrence to submit the application and commit to long-term maintenance.

This project meets the eligible transportation activity of historic preservation and rehabilitation of historic transportation facilities.

#### PROPOSED IMPROVEMENTS

This project will include the brick restoration of Ohio Street from 6<sup>th</sup> Street (Highway 40) south to 8<sup>th</sup> Street. The street is currently a brick street with asphalt overlay. The pavement would be removed; the bricks will be cleaned to remove the asphalt, and salvaged. It is estimated that about 50% of the bricks will be salvageable and approximately 160,000 new bricks will need to be acquired. The original limestone curbing is existing and appears to be in good condition and easily salvageable to be reset. The pavement section will include a flyash treated subgrade, 6" concrete base, 1" of sand, and the brick surface course.

The estimated 2005 construction cost is \$798,042.





Hitching

**Posts** 



Stone Curbing and Landing @ 603 Ohio



Existing street has asphalt overlaid on top of the bricks which will be removed and re-laid.

#### COMPLIANCE WITH CITY PLANS

This project will further the goals of the City Commission, Historic Preservation Element of Horizon 2020, and the Historic Resources Commission. Those specific goals include:

- o Preservation of neighborhoods
- Restoration of brick streets and sidewalks in the City of Lawrence
- o Maintain and preserve historically significant improvements (infrastructure)
- From HORIZON 2020- The Comprehensive Preservation Plan for the City of Lawrence and Unincorporated Douglas County

The Executive Summary of this document is in the process of becoming the revised Chapter 11 in Horizon 2020 – The Comprehensive Plan for Lawrence and Unincorporated Douglas County (Has been through and approved by HRC and PC. We will take to BOCC and CC within the next two months.)

GOAL # 1: INCORPORATE PRESERVATION AS AN IMPORTANT COMPONENT OF THE CITY AND COUNTY PLANNING PROCESSES

POLICY 1.6: DEVELOP A PUBLIC RESOURCES POLICY THAT VALUES HISTORIC PUBLIC IMPROVEMENTS.

#### **IMPLEMENTATION STRATEGIES**

- Create a comprehensive approach to infrastructure improvements on a neighborhood-by-neighborhood basis.
- Restore brick streets and sidewalks in the City of Lawrence.
- Implement appropriate traffic calming measures in residential neighborhoods in the City of Lawrence.
- Investigate and implement initiatives to improve parking in Downtown with minimal impact of older buildings.
- Improve bicycle, pedestrian routes and rural trails.
- Target Parks and Recreation tax revenues, when appropriate, for cultural resource projects on public lands.
- Improve flood control to protect historic properties.
- Develop a formal review process for all public improvements to determine the effects on historic preservation and/or historic preservation planning efforts.

#### STATEMENT OF FINANCIAL FEASIBILITY

The City of Lawrence is requesting that the Transportation Enhancement Program provide 80% of the construction and construction engineering costs for this project. The remaining 20% and preliminary engineering will be paid for out of the General Fund of the City.

The City of Lawrence Engineering Department will administer the design and construction of the project. The project has no legal impediments and will comply with all applicable codes, standards and regulations of the City of Lawrence. On going maintenance will be provided through the City Street Division.

#### PUBLIC INVOLVEMENT

This project included the following public participation:

September 6, 2005 City Commission discussion
September 26, 28, 2005 Planning Commission (MPO)
October 20, 2005 Historic Resources Commission

October 25, 2005 City Commission

The project has been discussed with the neighbors and is supported by the Old West Lawrence Neighborhood Association, City Commission, Historic Resource Commission, and MPO.

Resolution 6613 and letters of support are included in Index 7 and 8, respectively.

#### TRANSPORTATION ENHANCEMENT PRIORITIES

1. Projects that clearly enhance the quality or usefulness of existing or new transportation facilities or services.

#### Restoration of brick street and resetting limestone curb.

- 2. Projects that will be completed with the Transportation Enhancement funds requested and the matching funds pledged by the applicant. The project must not be dependent on other funding or scheduling contingencies. It must represent a complete, identifiable, and useable facility or entity rather than only a component of a larger project.
  - This project is an independent project which will be a complete useable facility.
- 3. Projects that demonstrate that local funds are available and will be able to meet a timely letting.
  - This project is financially feasible and will be let by the City on schedule.
- 4. Projects which will enhance the state's travel and tourism efforts.
  - This project will enhance the historical appeal of Lawrence that attracts many visitors/tourists each year.
- 5. Projects which are consistent with local comprehensive land use and transportation plans.
  - This project is consistent with Horizon 2020, Historic Resources Commission, and City Commission plans and goals.
- 6. Projects that demonstrate support from the local community. Examples include public meeting minutes, press announcements, newspaper clippings, letters, and other similar documents.
  - Local support is evidenced with letters of support.
- 7. The extent to which the project will enhance the quality of experience of users of transportation systems or facilities.
  - Restoration of Ohio Street will enhance the visual aspects of the area.

The 600 and 700 blocks of Ohio Street are located in the heart of the Old West Lawrence Historic District. This district was listed in the National Register of Historic Places on February 23, 1972. According to the nomination, "the houses in the district reflect the distinctive characteristics of late 19<sup>th</sup> century Kansas architecture." Constructed between 1857 and 1937, the Old West Lawrence Historic District is located west of the central business district and includes approximately 127 structures. Old West Lawrence is located on higher ground than the central business district and the residential area to the east and until 1912, the area was physically separated from the rest of the town by a deep ravine lined with trees. The district, while significant for its architecture, is also significant as one of the most fashionable and prestigious residential neighborhoods in Lawrence during the later half of the nineteenth to the early twentieth century. It reflects an area which was developed by distinguished owners and residents who played a major role in the early political, industrial and social life of the city.

Ohio Street - This street is at present in the hands of the City Engineer and the Street Commissioner, who are grading and improving it. Pinckney to Penn streets will now present an even surface, and give a gradual and easy descent to the banks of the river. Since the filling in of the ravine between Pinckney and Winthrop Streets, Mr. T.D. Mitchell has completed the foundations of two cottages, filling up the ravine to the level of the street, and otherwise improving his property. North of Mr. Mitchell, Mr. Frank Faxon has commenced building a two story house, which promises to be an ornamental addition to that part of the city; while the magnificent brick residence of Q.A. Harris, Esq., now fully completed on the corner of Ohio and Pinckney streets, with its neatly kept Osage hedge, its beautiful lawn and brick walks, make up a home property unsurpassed by a few, in this city of neat, comfortable and beautiful houses, W. H. Smith, J. Charlton, S. Gilmore, Dr. S.K. Huson, D. Negley, G.W. Bowes and H.H. Foote have all quite recently been improving the north end of the street, by erecting new buildings or improving, in various ways, their residences.

Lawrence Republican, September 3, 1871

The 600 block of Ohio Street contains twenty (20) primary structures, nineteen (19) of which are contributing to the historic character of the district. (See attached map and descriptions) The 700 Block of Ohio Street contains twenty-two (22) structures, nineteen (19) of which are contributing to the historic character of the district.

The original nomination for the Old West Lawrence Historic District notes "The fine structures are further enhanced by understanding site development and landscaping, establishing a dignity not readily found in today's residential communities." The original brick streets of the district along with the brick sidewalks, stone curbs, and hitching posts help to identify the "sense of place" that creates the overall character of the district. The

original nomination also notes, "Concern for the integrity of the district recently inspired the area residents to petition the city not to replace their original brick paved streets with modern concrete." Most of the streets in the district, however, have been overlaid with asphalt.

# Brick Street Renovation, Ohio Street, 6th Street to 8th Street



#### **RESOLUTION OF SUPPORT NO. 6613**

A RESOLUTION DECLARING THE ELIGIBILITY OF THE CITY OF LAWRENCE TO SUBMIT AN APPLICATION TO THE KANSAS DEPARTMENT OF TRANSPORTATION FOR USE OF TRANSPORTATION ENHANCEMENT FUNDS SET FORTH BY THE FEDERAL TRANSPORTATION EQUITY ACT FOR THE 21<sup>ST</sup> CENTURY FOR THE OHIO STREET — BRICK STREET RENOVATION PROJECT IN THE CITY OF LAWRENCE AND AUTHORIZING THE MAYOR TO SIGN THE APPLICATION.

- WHEREAS, the City of Lawrence, Kansas, has the legal authority to apply for, receive, and administer federal, state, and other monies through Home Rule Power under the Constitution of the State of Kansas and authorized by K.S.A. 12-1662, regarding the expenditure of federal aid to public agencies; and
- **WHEREAS**, the City of Lawrence, Kansas, desires to submit an application to the Kansas Department of Transportation for transportation enhancement program funds set forth by the Federal Transportation Equity Act for the 21<sup>st</sup> Century; and
- **WHEREAS**, the City of Lawrence, Kansas, is participating in the Kansas Department of Transportation's Transportation Enhancement Program set forth by the Federal Transportation Equity Act for the 21<sup>st</sup> Century; and
- **WHEREAS**, Federal monies are available under a transportation enhancement program set forth by the Federal Transportation Equity Act for the 21<sup>st</sup> Century, administered by the State of Kansas, Department of Transportation, for the purpose of Historic, Scenic and Environmental, and Pedestrian and Bicycle projects; and
- **WHEREAS**, After appropriate public input and due consideration, the Governing Body of the City of Lawrence, Kansas has recommended that an application be submitted to the State of Kansas for the Ohio Street Brick Street Renovation project.
- NOW, THEREFORE, BE IT RESOLVED BY THE GOVERNING BODY OF THE CITY OF LAWRENCE, KANSAS:
- SECTION 1. That the City of Lawrence, Kansas does hereby authorize the Mayor to submit an application to the Kansas Department of Transportation for transportation enhancement program funds set forth by the Federal Transportation Equity Act for the 21<sup>st</sup> Century on behalf of the citizens of the City of Lawrence, Kansas.
- SECTION 2. That the City of Lawrence, Kansas, hereby assures the Kansas Department of Transportation that sufficient funding for the construction of the <u>Ohio Street Brick Street Renovation</u> project is available.
- SECTION 3. That the City of Lawrence, Kansas, hereby assures the Kansas Department of Transportation that sufficient funding for the operation and maintenance of the <u>Ohio Street Brick Street Renovation</u> project will be available for the life of the project.

SECTION 4. That the City of Lawrence, Kansas, hereby assures the Kansas Department of Transportation that the City of Lawrence, Kansas, will have title or permanent easement to the <u>Ohio Street – Brick Street Renovation</u> project by the time of project letting.

SECTION 5. That the Mayor of the City of Lawrence, Kansas, is authorized to sign the application to the Kansas Department of Transportation for transportation enhancement program funds set forth by the Federal Transportation Equity Act for the 21<sup>st</sup> Century on behalf of the citizens of the City of Lawrence, Kansas. The Mayor is also authorized to submit additional information as may be required and act as the official representative of the City of Lawrence in this and subsequent related activities.

SECTION 6. That the City of Lawrence, Kansas, hereby assures the Kansas Department of Transportation that the City of Lawrence, Kansas, is willing and able to, if the Ohio Street – Brick Street Renovation project is selected for funding, administer the designing, letting and construction of the Ohio Street – Brick Street Renovation project.

ADOPTED AND PASSED by the Governing Body of the City of Lawrence, Kansas, this  $\underline{25}^{th}$  day of October, 2005.

Dennis Highberger, Mayor	

ATTEST: